LEGISLATURE OF THE STATE OF IDAHO

Sixty-first Legislature

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First Regular Session - 2011

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 351

BY STATE AFFAIRS COMMITTEE

AN ACT

RELATING TO ELECTIONS; PROVIDING LEGISLATIVE INTENT; AMENDING SECTION 34-308, IDAHO CODE, TO REVISE PROVISIONS RELATING TO MAIL BALLOT PRECINCTS, TO PROVIDE PROVISIONS RELATING TO ELECTORS WHO HAVE DESIG-NATED A POLITICAL PARTY AFFILIATION AND TO PROVIDE PROVISIONS RELATING TO "UNAFFILIATED" ELECTORS; AMENDING SECTION 34-404, IDAHO CODE, TO RE-VISE PROVISIONS RELATING TO THE REGISTRATION OF ELECTORS AND TO PROVIDE PROVISIONS RELATING TO PRIMARY ELECTIONS; AMENDING SECTION 34-406, IDAHO CODE, TO REMOVE A REFERENCE TO MAIL REGISTRATION FORMS, TO REVISE A CODE REFERENCE AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 34-411, IDAHO CODE, TO REVISE PROVISIONS RELATING TO APPLICATION FOR REGISTRATION, TO REVISE TERMINOLOGY AND TO MAKE A TECHNICAL CORREC-TION; AMENDING CHAPTER 4, TITLE 34, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 34-411A, IDAHO CODE, TO PROVIDE PROVISIONS RELATING TO PRIMARY ELECTIONS, TO PROVIDE PROVISIONS RELATING TO AN ELECTOR'S CHANGE OF PARTY AFFILIATION OR AN ELECTOR'S DESIGNATION AS "UNAFFILIATED" AND TO PROVIDE PROVISIONS RELATING TO "UNAFFILIATED" ELECTORS SELECTION OF POLITICAL PARTY AFFILIATION; AMENDING SECTION 34-904, IDAHO CODE, TO REVISE PROVISIONS RELATING TO PRIMARY ELECTION BALLOTS; AMENDING CHAP-TER 9, TITLE 34, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 34-904A, IDAHO CODE, TO SET FORTH PROVISIONS RELATING TO THE ELIGIBILITY TO VOTE IN PRIMARY ELECTIONS, TO PROVIDE PROVISIONS RELATING TO NOTIFICATION TO THE SECRETARY OF STATE, TO PROVIDE PROVISIONS RELATING TO THE DECLA-RATION BY CERTAIN ELECTORS OF CHOICE OF PRIMARY BALLOT AND TO PROVIDE PROVISIONS RELATING TO THE APPLICATION OF LAW TO CERTAIN ELECTORS DES-IGNATED AS "UNAFFILIATED"; AMENDING SECTION 34-1002, IDAHO CODE, TO REVISE PROVISIONS RELATING TO APPLICATIONS FOR ABSENTEE BALLOTS, TO REVISE TERMINOLOGY AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 34-1003, IDAHO CODE, TO REVISE PROVISIONS APPLICABLE TO THE ISSUANCE OF ABSENTEE BALLOTS; AND PROVIDING SEVERABILITY.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. LEGISLATIVE FINDINGS AND INTENT. The Legislature finds that it is the public policy of this state to encourage voter participation in primary and general elections. While each political party may select that party's candidates in primary elections, it is the intent of the Legislature that every effort be made to accommodate the participation of voters who are unaffiliated with a particular political party, but who are willing to affiliate with a party for purposes of voting in primary elections. The Legislature also finds, as noted by the United States Supreme Court, that the state may not deprive a political party of its rights under the First and Fourteenth Amendments to enter into political association with individuals of its own choosing. Consequently, it is the intent of the Legislature to provide political parties in this state with a mechanism to voluntarily and

more fully exercise those rights of political association by providing certain provisions relating to primary elections.

 SECTION 2. That Section 34-308, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-308. MAIL BALLOT PRECINCT. A precinct within the county which contains no more than one hundred twenty-five (125) registered electors at the last general election, may be designated by the board of county commissioners a mail ballot precinct no later than April 1 in an even-numbered year. Such a designation shall apply thereafter to all elections conducted within the precinct until revoked by the board of county commissioners. Having designated a mail ballot precinct, there shall be no voting place established within the precinct. Elections in a mail ballot precinct shall be conducted in a manner consistent with absentee voting with the following special provisions.
- (1) The clerk shall issue a ballot, by mail, to every registered voter in a mail ballot precinct, and shall affix to the return envelope, postage sufficient to return the ballot.
- (2) The ballot shall be mailed no sooner than twenty-four (24) days prior to the election day and no later than the fourteenth day prior to the election.
- (3) The clerk shall make necessary provisions to segregate mail ballot precinct ballots by precinct, and for all purposes of the election, the precinct integrity shall be maintained.
- (4) The clerk shall make available in the office of the clerk, registration on election day for any individual who is eligible to vote and who resides in a mail ballot precinct and has not previously registered. The clerk shall provide an official polling place in the office of the clerk and a qualified elector who registers on election day and resides in a mail ballot precinct shall be allowed to vote at the office of the clerk.
 - (5) (a) Except as provided in subsection (5) (b) of this section, electors who have designated a political party affiliation pursuant to section 34-404, Idaho Code, shall receive the primary election ballot for that party pursuant to sections 34-904 and 34-904A, Idaho Code.
 - (b) Electors who have designated a political party affiliation pursuant to section 34-404, Idaho Code, may receive the primary election ballot of a political party other than the political party such elector is affiliated with if such other political party has provided notification to the secretary of state that identifies the political party such elector is affiliated with, as provided for in section 34-904A(2)(b), Idaho Code.
- (6) For "unaffiliated" electors, in order to receive a political party's primary election ballot, pursuant to section 34-904A, Idaho Code, the county clerk shall mail a ballot request form for the primary election ballot to the electors in a mail ballot precinct for the electors to use in selecting the party ballot they choose to receive.
 - (a) In the event that more than one (1) political party allows electors designated as "unaffiliated" to vote in their party's primary election pursuant to section 34-904A, Idaho Code, an elector designated as "unaffiliated" shall indicate on the form such elector's choice of the po-

<u>litical party's primary election ballot in order to vote in that party's primary election.</u>

- (b) In the event no more than one (1) political party allows electors designated as "unaffiliated" to vote in their party's primary election pursuant to section 34-904A, Idaho Code, an elector designated as "unaffiliated" shall indicate on the form that political party's primary election ballot in order to vote in that political party's primary election.
- (c) If an elector designated as "unaffiliated" is not permitted to vote in a political party's primary election as provided for in section 34-904A, Idaho Code, such elector shall receive a nonpartisan ballot.
- (d) If an elector designated as "unaffiliated" does not indicate on the form a choice of political party's primary election ballot, such elector shall receive a nonpartisan ballot.

SECTION 3. That Section 34-404, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-404. REGISTRATION OF ELECTORS. (1) All electors must register before being able to vote at any primary, general, special, school or any other election governed by the provisions of title 34, Idaho Code. Registration of a qualified person occurs when a legible, accurate and complete registration card is received in the office of the county clerk or is received at the polls pursuant to section 34-408A, Idaho Code.
- (2) Each elector may select on the registration card an affiliation with a political party qualified to participate in elections pursuant to section 34-501, Idaho Code, or may select to be designated as "unaffiliated." The county clerk shall record the party affiliation or "unaffiliated" designation so selected as part of the elector's registration record. If an elector shall fail or refuse to make such a selection, the county clerk shall enter on the registration records that such elector is "unaffiliated."
- (3) In order to provide an elector with the appropriate primary election ballot, pursuant to section 34-904A, Idaho Code, the poll book for primary elections shall include the party affiliation or designation as "unaffiliated" for each elector so registered. An "unaffiliated" elector shall declare to the poll worker which primary election ballot the elector chooses to vote in, pursuant to section 34-904A, Idaho Code, and the poll worker or other authorized election personnel shall record such declaration in the poll book. The poll book shall contain checkoff boxes to allow the poll worker or other authorized election personnel to record such "unaffiliated" elector's selection.
- (4) In order to provide electors who are already registered to vote, and who remain registered electors, with an opportunity to select a party affiliation or to select their status as "unaffiliated," the poll book for the 2012 primary election shall include checkoff boxes by which the poll worker or other appropriate election personnel shall record such elector's choice of party affiliation or choice to be designated as "unaffiliated." After the 2012 primary election, the county clerk shall record the party affiliation or "unaffiliated" designation so selected in the poll book as part of such an elector's record within the voter registration system as provided for in section 34-437A, Idaho Code.

- voters and who did not vote in the 2012 primary election or who have not selected party affiliation or who have not selected to be designated as "unaffiliated," shall be designated as "unaffiliated" and the county clerk shall record that designation for each such elector within the voter registration system as provided for in section 34-437A, Idaho Code.
- SECTION 4. That Section 34-406, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-406. APPOINTMENT OF REGISTRARS. (1) The county clerk shall provide for voter registration in the clerk's office and may appoint registrars to assist in voter registration throughout the county.
- $\underline{(2)}$ The county clerk shall provide all political parties within the county with a supply of the mail registration form prescribed in section 34-4101, Idaho Code.
- SECTION 5. That Section 34-411, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-411. APPLICATION FOR REGISTRATION -- CONTENTS. (1) Each elector who requests registration shall supply the following information under oath or affirmation:
 - (a) His fFull name and sex.
 - (b) His mMailing address, his residence address or any other necessary information definitely locating his the elector's residence.
 - (c) The period of time preceding the date of registration during which he the elector has resided in the state.
 - (d) Whether or not he the elector is a citizen.
 - (e) That he the elector is under no legal disqualifications to vote.
 - (f) The county and state where $\frac{1}{2}$ the elector was previously registered, if any.
 - (g) Date of birth.

- (h) Current driver's license number or, in the absence of an Idaho driver's license, the last four (4) digits of the elector's social security number.
- (2) As provided for in section 34-404, Idaho Code, each elector shall select an affiliation with a political party qualified to participate in elections pursuant to section 34-501, Idaho Code, or select to be designated as "unaffiliated." The selection of party affiliation or designation as "unaffiliated" shall be maintained within the voter registration system as provided for in section 34-437A, Idaho Code. If an elector shall fail or refuse to make such a selection, the county clerk shall record as "unaffiliated" such elector within the voter registration system as provided for in section 34-437A, Idaho Code.
- (3) Any elector who shall supply any information under subsection (1) of this section, knowing it to be false, is guilty of perjury.
- $(3\underline{4})$ Each elector who requests registration may, at the elector's option, supply the the elector's telephone number. If the telephone number is supplied by the elector, the telephone number shall be available to the public.

SECTION 6. That Chapter 4, Title 34, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 34-411A, Idaho Code, and to read as follows:

- 34-411A. PRIMARY ELECTIONS -- CHANGING PARTY AFFILIATION -- UNAFFILIATED ELECTORS. (1) For a primary election, an elector may change such elector's political party affiliation or become "unaffiliated" by filing a signed form with the county clerk no later than the last day a candidate may file for partisan political office prior to such primary election, as provided for in section 34-704, Idaho Code. The application form described in section 34-1002, Idaho Code, shall also be used for this purpose.
- (2) For a primary election, an "unaffiliated" elector may select a political party affiliation only prior to voting in the primary election. An elector may make such selection on or before election day, by declaring such political party affiliation to the poll worker or other appropriate election personnel. The poll worker or other appropriate election personnel shall then record in the poll book the elector's choice. After the primary election, the county clerk shall record the party affiliation so recorded in the poll book as part of such elector's record within the voter registration system as provided for in section 34-437A, Idaho Code.

SECTION 7. That Section 34-904, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-904. PRIMARY ELECTION BALLOTS. (1) There shall be a single separate primary election ballot on which the complete ticket of for each political party upon which only its ticket shall be printed; however, a county may use a separate ballot for the office of precinct committeeman. Each political ticket shall be separated from the others by a perforated line that will enable the elector to detach the ticket of the political party voted from those remaining. All candidates who have filed their declarations of candidacy and are subsequently certified shall be listed under the proper office titles on their political party ticket. The secretary of state shall design the primary election ballot to allow for write-in candidates under each office title.
- $\underline{(2)}$ The office titles shall be listed in order beginning with the highest federal office and ending with precinct offices. The secretary of state has the discretion and authority to arrange the classifications of offices as provided by law.
- (3) It is not necessary to print a primary ballot for a political party which does not have candidates for more than half of the federal or statewide offices on the ballot if no more than one (1) candidate files for nomination by that party for any of the offices on the ballot. The secretary of state shall certify that no primary election is necessary for that party if such is the case and shall certify to the county clerk the names of candidates for that party for the general election ballot only.
- SECTION 8. That Chapter 9, Title 34, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 34-904A, Idaho Code, and to read as follows:

- 34-904A. ELIGIBILITY TO VOTE IN PRIMARY ELECTIONS. (1) Except as provided in subsection (2) of this section, an elector who has designated a party affiliation shall be allowed to vote only in the primary election of the political party for which such an elector is so registered.
- (2) A political party qualified to participate in elections pursuant to section 34-501, Idaho Code, may, no later than one hundred eighty (180) days prior to a primary election, notify the secretary of state in writing that the political party elects to allow, in addition to those electors who have registered with that political party, any of the following to vote in such party's primary election:
 - (a) Electors designated as "unaffiliated";

- (b) Electors registered with a different political party qualified to participate in elections pursuant to section 34-501, Idaho Code. In the event a state chairman of a political party elects to allow electors to vote in that party's primary election pursuant to this paragraph (b), the state chairman shall identify which political parties' registrants are allowed to vote in such primary election.
- (3) In the event that more than one (1) political party allows "unaffiliated" electors to vote in their party's primary election, an "unaffiliated" elector shall designate which political party's primary election the elector chooses to vote in by declaring such designation to the poll worker or other appropriate election personnel, who shall then record in the poll book the elector's choice. The county clerk shall record such choice as part of the elector's voting history within the voter registration system as provided for in section 34-437A, Idaho Code.
- (4) In the event no more than one (1) political party allows "unaffiliated" electors to vote in their party's primary election, an "unaffiliated" elector may designate that political party's primary election as the election the elector chooses to vote in by declaring such designation to the poll worker or other appropriate election personnel, who shall then record in the poll book the elector's choice. The county clerk shall record such choice as part of the elector's voting history within the voter registration system as provided for in section 34-437A, Idaho Code.
- (5) An "unaffiliated" elector having declared such designation as provided for in subsection (3) or (4) of this section shall not be permitted to vote in the primary election of any other party held on that primary election date.
- (6) If an "unaffiliated" elector does not declare a choice of political party's primary election ballot, the elector shall not be permitted to vote in any political party's primary election but shall receive a nonpartisan ballot.
- (7) In the event that one (1) or more political parties allow electors affiliated with a different political party to vote in their primary election pursuant to this section, an elector affiliated with a different political party shall declare to the poll worker or other appropriate election personnel in which primary election ballot such elector wishes to vote. The county clerk shall record such choice as part of the elector's voting history within the voter registration system as provided for in section 34-437A, Idaho Code.

Provided that all other provisions of this act are complied with, nothing in this section shall be construed to prohibit an elector designated as "unaffiliated" from voting in the primary election of a different party held in subsequent years. Notwithstanding any other provision of this act, if a political party allows "unaffiliated" electors to vote in that political party's primary election pursuant to this section, a vote by an "unaffiliated" elector in such primary election shall not change or affect the elector's "unaffiliated" designation.

 SECTION 9. That Section 34-1002, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-1002. APPLICATION FOR ABSENTEE BALLOT $\frac{--}{}$ PRIMARY ELECTIONS. (1) Any registered elector may make written application to the county clerk, or other proper officer charged by law with the duty of issuing official ballots for such election, for an official ballot or ballots of the kind or kinds to be voted at the election. The application shall contain the name of the elector, $\frac{1}{1}$ the elector's home address, county, and address to which such ballot shall be forwarded.
- (2) In order to provide the appropriate primary election ballot to electors, in the event a political party elects to allow unaffiliated electors to vote in that party's primary election pursuant to section 34-904A, Idaho Code, the elector shall designate, as part of the written application for a ballot for primary elections, the elector's party affiliation or designation as "unaffiliated." The application shall contain checkoff boxes for "unaffiliated" electors by which such electors shall indicate for which party's primary ballot the "unaffiliated" elector chooses to vote. Provided however, that no political party's primary election ballot shall be provided to an "unaffiliated" elector for a political party that has not elected to allow "unaffiliated" electors to vote in that political party's primary election pursuant to section 34-904A, Idaho Code. If an "unaffiliated" elector does not indicate a choice of political party's primary election ballot, the elector shall receive a nonpartisan ballot.
- (3) In order to provide the appropriate primary election ballot to electors, in the event one (1) or more political parties elect to allow electors affiliated with a different political party to vote in that party's primary election, the application shall contain checkoff boxes by which such electors may indicate the primary ballot in which the elector wishes to vote.
- (4) For electors who are registered to vote as of January 1, 2012, and who remain registered electors, the elector shall designate, as part of the written application for a ballot for the 2012 primary elections, the elector's party affiliation or designation as "unaffiliated." The application shall contain checkoff boxes for "unaffiliated" electors by which such electors shall indicate for which party's primary election ballot the "unaffiliated" elector chooses to vote, pursuant to section 34-904A, Idaho Code. Provided however, that no political party's primary election ballot shall be provided to an "unaffiliated" elector for a political party that has not elected to allow "unaffiliated" electors to vote in the party's primary election pursuant to section 34-904A, Idaho Code. If an "unaffiliated" elector does not indicate a choice of political party's primary election ballot, the elector shall receive a nonpartisan ballot. After the 2012

primary election, the county clerk shall record the party affiliation or "unaffiliated" designation so selected on the application for an absentee ballot as part of such an elector's record within the voter registration system as provided for in section 34-437A, Idaho Code.

- (5) After the 2012 primary election, electors who remain registered voters and who did not vote in the 2012 primary elections and who make written application for an absentee ballot shall be designated as "unaffiliated" electors as provided in section 34-404, Idaho Code, and such electors shall be given the appropriate ballot for such "unaffiliated" designation pursuant to the provisions of this act.
- (6) An elector may not change party affiliation or designation as "un-affiliated" on an application for absentee ballot. For primary elections, an elector may change party affiliation or designation as "unaffiliated" as provided for in section 34-411A, Idaho Code.
- The application for an absent elector's ballot shall be signed personally by the applicant. The application for a mail-in absentee ballot shall be received by the county clerk not later than 5:00 p.m. on the sixth day before the election. An application for in person absentee voting at the absent elector's polling place described in section 34-1006, Idaho Code, shall be received by the county clerk not later than 5:00 p.m. on the Friday before the election. Application for an absentee ballot may be made by using a facsimile machine or other electronic transmission. In the event a registered elector is unable to vote in person at his the elector's designated polling place on the day of election because of an emergency situation which rendered him the elector physically unable, he the elector may nevertheless apply for an absent elector's ballot on the day of election by notifying the county clerk. No person may, however, be entitled to vote under an emergency situation unless the situation claimed rendered him the elector physically unable to vote at his the elector's designated polling place within ninety-six (96) hours prior to the closing of the polls.
- (8) A person may make application for an absent elector's ballot by use of a properly executed federal post card application as provided for in the laws of the United States known as uniformed and overseas citizens absentee voting act (UOCAVA, 42 U.S.C. 1973 ff, et seq.). The issuing officer shall keep as a part of the records of his such officer's office a list of all applications so received and of the manner and time of delivery or mailing to and receipt of returned ballot.
- (9) The county clerk shall, not later than seventy-five (75) days after the date of each general election, submit a report to the secretary of state containing information concerning absentee voters as required by federal law.

SECTION 10. That Section 34-1003, Idaho Code, be, and the same is hereby amended to read as follows:

34-1003. ISSUANCE OF ABSENTEE BALLOT. (1) Upon receipt of an application for an absent elector's ballot within the proper time, the county clerk receiving it shall examine the records of his the county clerk's office to ascertain whether or not such applicant is registered and lawfully entitled to vote as requested and, if found to be so, he the elector shall arrange for the applicant to vote by absent elector's ballot.

(2) In the case of requests for primary ballots:

- (a) Except as provided in subsection (2) (b) of this section, an elector who has designated a political party affiliation shall receive a primary ballot for that political party.
- (b) An elector who has designated a political party affiliation pursuant to section 34-404, Idaho Code, may receive the primary election ballot of a political party other than the political party such elector is affiliated with if such other political party has provided notification to the secretary of state that identifies the political party such elector is affiliated with, as provided for in section 34-904A(2)(b), Idaho Code.
- (c) An "unaffiliated" elector shall receive the primary ballot for the political party which the elector designated in the elector's application for an absentee ballot pursuant to section 34-1002, Idaho Code. Provided however, that a political party's ballot shall not be provided to an "unaffiliated" elector where that political party has not elected to allow "unaffiliated" electors to vote in such party's primary election pursuant to section 34-904A, Idaho Code.
- (d) If an "unaffiliated" elector does not indicate a choice of political party's primary ballot, the elector shall receive a nonpartisan ballot.
- (3) The absentee ballot may be delivered to the absent elector in the office of the county clerk, by postage prepaid mail or by other appropriate means, including use of a facsimile machine or other electronic transmission. Validly requested absentee ballots, where the request is received at least forty-five (45) days before an election, shall be sent not later than forty-five (45) days before that election to all electors who are entitled to vote by absentee ballot.
- $\underline{(4)}$ Pursuant to the uniformed and overseas citizens absentee voting act (UOCAVA, 42 U.S.C. 1973 ff, et seq., as amended) the secretary of state shall establish procedures for the transmission of blank absentee ballots by mail and by electronic transmission for all electors who are entitled to vote by absentee ballot under the uniformed and overseas citizens absentee voting act, and by which such electors may designate whether the elector prefers the transmission of such ballots by mail or electronically. If no preference is stated, the ballots shall be transmitted by mail. The secretary of state shall establish procedures for transmitting such ballots in a manner that shall protect the security and integrity of such ballots and the privacy of the elector throughout the process of transmission.
- $\underline{(5)}$ A political party may supply a witness to accompany the clerk in the personal delivery of an absentee ballot. If the political party desires to supply a witness it shall be the duty of the political party to supply the names of such witnesses to the clerk no later than forty-five (45) days prior to the election. The clerk shall notify such witnesses of the date and approximate hour the clerk or deputy clerk intends to deliver the ballot.
- $\underline{\mbox{(6)}}$ A candidate for public office or a spouse of a candidate for public office shall not be a witness in the personal delivery of absentee ballots.
- $\underline{(7)}$ An elector physically unable to mark $\underline{\text{his}}$ $\underline{\text{such elector's}}$ own ballot may receive assistance in marking such ballot from the officer delivering same or an available person of $\underline{\text{his}}$ the elector's own choosing. In the event

the election officer is requested to render assistance in marking an absent elector's ballot, the officer shall ascertain the desires of the elector and shall vote the applicant's ballot accordingly. When such ballot is marked by an election officer, the witnesses on hand shall be allowed to observe such marking. No county clerk, deputy, or other person assisting a disabled voter shall attempt to influence the vote of such elector in any manner.

SECTION 11. The provisions of this act are hereby declared to be severable and if any provision of this act or the application of such provision to any person or circumstance is declared invalid for any reason, such declaration shall not affect the validity of the remaining portions of this act.